AMENDED IN SENATE APRIL 6, 1999 AMENDED IN SENATE MARCH 18, 1999

SENATE BILL No. 43

Introduced by Senator Johnston (Principal coauthor: Senator Solis)

December 7, 1998

An act to repeal Division 3 (commencing with Section 9000) of, Division 4 (commencing with Section 12000) of, and Division 8 (commencing with Section 15000) of, and to repeal and add Division 2 (commencing with Section 5000) of, the Unemployment Insurance Code, relating to employment.

LEGISLATIVE COUNSEL'S DIGEST

SB 43, as amended, Johnston. Employment: education and investment.

Existing law contains various programs for job training and employment investment. Among other things, existing law establishes an economic strategy panel and provides for work incentive employment training, programs, career opportunities, welfare-to-work programs, and family economic security. training The employment program contains provisions establishing employment training panels, and providing for local employment services.

This bill would repeal those provisions. It would enact new provisions as the California Economic Security Act.

bill would establish California Workforce The the Investment Board as the body responsible for the development, oversight, and continuous improvement of $SB 43 \qquad \qquad -2-$

California's work force development system, including the implementation of the federal Workforce Investment Act of 1998. The board would be required to assume the responsibility of various existing job training entities, which would be dissolved by this bill. The board would be required to develop a California Workforce Development Plan, and a plan required by the federal single state Workforce Investment Act of 1998, and from these plans to develop a unified state plan. The board would be composed of various ex officio members and various appointed members. The bill would provide for the establishment of local work force investment boards, which would implement various local work force development programs. By imposing duties on local government with respect to the implementation of these local programs, the bill would impose a state-mandated local program.

The bill would provide, until January 1, 2002, for the implementation of employment training programs by the Employment Training—Program Panel established in the Trade and Commerce Agency Employment Development Department, which is to be administered by an executive director. The bill would provide for the establishment of job training in supplementation of welfare-to-work programs.

The bill would make related changes.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

SECTION 1. Division 2 (commencing with Section 5000) of the Unemployment Insurance Code is repealed.

SEC. 2. Division 2 (commencing with Section 5000) is added to the Unemployment Insurance Code, to read:

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DIVISION 2. CALIFORNIA ECONOMIC SECURITY **ACT**

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Chapter 1. General Provisions

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5000. The Legislature finds and declares that for 12 California to remain prosperous and globally competitive 13 it needs to have a highly skilled work force. To accomplish this California must transform its current job training, job placement, and vocational education programs into an 16 integrated, accessible. accountable and work serve job 17 development system that can effectively 18 seekers, students, and employers. California's work force 19 development system must provide lifelong learning for 20 all Californians, promote self-sufficiency, link education 21 and training to economic development, and prepare California to successfully compete in the global economy. The Legislature recognizes that these programs must be accessible to all Californians, including persons with economic, physical, and other barriers to employment.

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CHAPTER 2. STATE RESPONSIBILITIES

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Article 1. California Workforce Investment Board

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5010. The California Workforce Investment Board is 32 created as the body responsible for the development, oversight, and continuous improvement of California's work force development system.

5011. The state board shall be independent of any 35 36 existing state agency and attached for administrative purposes to the office of the Governor.

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5012. The state board shall be comprised of the 1 following members or their designees:

(a) The Governor.

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- (b) Two members of the Senate appointed by 4 the 5 Senate Committee on Rules.
- (c) Two members of the Assembly appointed by the 6 Speaker of the Assembly.
 - (d) The Secretary of Health and Welfare.
 - (e) The Secretary of Trade and Commerce.
- 10 (f) The Director of the Employment Development 11 Department.
- 12 (g) The Director of the State Department of Social 13 Services.
 - (h) The Superintendent of Public Instruction.
- (i) The Chancellor of the California Community 15 16 Colleges.
- (j) Representatives, appointed by the Governor, of the 18 following groups:
- (1) Representatives of businesses in the state, both 20 small and large, which reflect the employment 21 opportunities of the state, and are nominated by state 22 business and trade organizations. **Business** 23 representatives shall be owners of businesses, 24 executives or operating officers of businesses, and other 25 business employers with optimum executives or policymaking or hiring authority, including members of 27 local work force investment boards established pursuant to Section 5300. A majority of board members shall be representatives of business.
- 30 (2) Chief elected officials of cities and counties who been nominated by organizations representing 32 elected officials of cities and counties.
- (3) Representatives of labor organizations who have 34 been nominated by state labor federations. At least 15 percent of board members shall be representatives of 36 labor organizations.
- (4) Representatives of individuals 37 and organizations 38 that have experience in youth services.
- 39 (5) Representatives of individuals and organizations that have experience and expertise in the delivery of

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work force activities, including investment community-based organizations and chief executive officers of community colleges.

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- (6) The Governor may appoint a single member to represent multiple constituencies on the state board.
- (7) The appointments of the Governor to the state board shall be representative of the population of the state with regard to gender, race, and geographical distribution.
- (8) The Governor shall appoint one representative of business to serve as chairperson of the state board.
 - 5013. The state board shall do all of the following:
- (a) Promote the development of a well-educated and 14 highly skilled work force.
- (b) Develop, as appropriate, and provide oversight 16 and make recommendations for continuous 17 improvement of, work force investment programs and 18 services, including the development of linkages to ensure coordination and nonduplication among programs 20 activities.
- (c) Implement the one-stop center system, provide 22 oversight and technical assistance for the creation and 23 continuous improvement of the one-stop system, and 24 review and evaluate each partner agency's contribution 25 to the one-stop system.
- (d) Develop, pursuant to Section 5020, a California 27 Workforce Development Plan and a single state plan or 28 unified plan as required by the federal Workforce 29 Investment Act of 1998 and review any plan not included 30 in the unified plan for consistency with the unified plan and send recommendations to other governing bodies for aligning plans with the unified plan.
- (e) Develop, operate, and recommend measures for 34 the continuous improvement the state's of performance-based accountability system established 36 pursuant to Section 5100 and that meets the requirements of the federal Workforce Investment Act of 1998.
- 38 (f) Develop state performance measures and prepare and submit to the Secretary of Labor an annual report on the state's progress in achieving those state performance

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measures for activities specified in Title I of the federal Workforce Investment Act of 1998.

- (g) Designate local work force investment areas as required by the federal Workforce Investment Act of
- (h) Develop allocation formulas to local work force investment areas for the distribution of funds for adult employment and training activities and youth activities as specified by the federal Workforce Investment Act of 10 1998.
 - (i) Review and approve local plans.
- and (i) Provide oversight coordination of the 13 statewide employment statistics system required by the 14 federal Workforce Investment Act of 1998.
- (k) Apply, as appropriate, after consultation with local 16 work force investment boards, for workflex and waiver authority provided for in the federal Workforce 18 Investment Act of 1998.
- (1) Develop performance criteria for local work force 20 investment boards to use in creating a list of eligible training providers.
- 5014. The state board shall employ personnel 23 necessary to carry out its responsibilities. All personnel of 24 the state board shall be under the supervision of the 25 chairperson or an executive director to whom he or she 26 delegates this responsibility. The state board shall employ 27 persons with expertise in work force education and 28 training. The staff shall be separate from and organization 29 independent of any providing 30 exchange, work force education, or work force training and services. All personnel shall be appointed pursuant to 32 the State Civil Service Act established pursuant to Part 1 (commencing with Section 18000) of Division 5 of Title 34 2 of the Government Code, except the executive director 35 who shall be exempt.
- 5015. Members of the state board may receive up to 37 one hundred dollars (\$100) for each day's attendance at meetings and other official business of the board, not to exceed three hundred dollars (\$300) per month, and shall receive their necessary

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expenses incurred in the performance of their official 2 duties.

- 5016. The following state advisory councils, boards, and committees are dissolved and the state board shall assume the responsibilities formerly exercised by these entities:
 - (a) The State Job Training Coordinating Council.

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- (b) The Governor's Committee for Employment of Disabled Persons.
- (c) The California Task Force for Employment of Older Workers.
 - (d) The CalWORKs Council of Corporate Executives.
 - (e) The School-to-Career Advisory Council.
 - (f) The One-Stop Career Center System Task Force.
- (g) The California Occupational Information 16 Coordinating Council.

Article 2. State Planning

5020. The California Workforce Investment shall develop a California Workforce Development Plan to serve as a framework for the development of public policy, fiscal investment, and operation of all state labor exchange, work force education, and training programs. The California state plan shall also serve as the framework for the development of a single state plan or unified state plan for federal reporting purposes. The plan shall be updated at least every five years.

- 5021. The plan shall, at a minimum, include all of the 30 following:
- (a) Long-term goals for the state's work force 32 development system.
- (b) Short-term objectives and benchmarks that the 34 state will use to measure its progress towards meeting the state's goals for the state work force development system 36 and its programs.
- (c) Identification of the role each institution 38 program plays in the statewide system and mechanism of articulation among programs.

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(d) A for assessing unmet work force strategy preparation needs and areas of duplicative services.

- (e) A description of measures to ensure coordination, eliminate duplication, and maximize or redirect funding to more effectively deliver services to meet the state's work force development needs.
- (f) A strategy for consolidating multiple planning 8 processes.
- (g) A strategy with benchmarks for implementing a 10 one-stop career center system throughout the state.
- 5022. The plan shall be developed collaborative process that shall include review and input 12 13 by state, regional, and local work force education and training providers, local work force investment areas, and representatives of business and labor. 15
- 5023. (a) The California Workforce Development 16 17 Plan shall be transmitted to the Governor and the 18 Legislature by April 1, 2000.
- (b) California shall submit a single state plan to the 20 Department of Labor by April 1, 2000, for purposes of compliance with the federal Workforce Investment Act 21 22 of 1998.
- 23 5024. On or before April 1, 2002, and utilizing the 24 California Workforce Investment Plan as a framework, 25 the state work force investment board shall develop and submit to the secretaries of the appropriate state agencies a state unified plan for the following activities and 28 programs:
- (a) Secondary postsecondary 29 and vocational under the 30 education authorized Carl programs Perkins Vocational and Applied Technology Education 32 Act.
- 33 (b) Activities authorized under Title I and Title II of 34 the federal Workforce Investment Act of 1998.
- 35 (c) Programs authorized under Section 6(d)and Section 6(o) of the federal Food Stamp Act of 1977. 36
- (d) Activities authorized under Chapter 2 of Title II of 37 38 the federal Trade Act of 1974.
- 39 (e) Programs authorized under the federal Wagner-Peyser Act.

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1 (f) Programs authorized under Title I of the federal 2 Rehabilitation Act of 1973.

- (g) Activities authorized under Chapter 41 of Title 38 of the United States Code.
- under authorized (h) Programs state unemployment compensation laws.
- (i) Programs authorized under Part A of Title IV of the federal Social Security Act.
- (j) Programs authorized under Title V of the federal 10 Older Americans Act of 1965.
 - (k) Training activities carried out by the federal Department of Housing and Urban Development.
 - (l) Programs authorized under the federal Community Services Block Grant Act.

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Article 3. Employment Training Program Panel

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- 5030. The Legislature finds and declares following:
- (a) California's is being challenged economy competition from other states and overseas. In order to meet this challenge, California's employers, labor organizations, and government need to invest in a skilled and productive work force, and in developing the skills of frontline workers. For purposes of this section, worker" means a worker "frontline who directly produces or delivers goods or services.
- (b) The purpose of this article is to establish a strategically training program designed employment panel to promote a healthy labor market in a growing, competitive economy and to fund only projects that meet the following criteria:
- (1) Foster job creation of high-wage, high-skilled jobs, 34 or foster retention of high-wage, high-skilled jobs that are threatened by out-of-state competition.
- industry-based 36 (2) Encourage investment human 37 resources development that promotes the competitiveness California 38 of industry through productivity and product quality enhancements.

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(3) Result in secure jobs for those who successfully complete training.

- 3 (4) Supplement, rather than displace, funds available through existing programs conducted by employers and 5 government-funded training programs, such as 6 federal Workforce Investment Act of 1998, the Carl D. Vocational Education Act. CalWORKs. 8 Enterprise Zone Act, the Stewart B. McKinney Homeless 9 Assistance Act, or apportionment funds allocated to the 10 community colleges, regional occupational centers programs, or other local educational agencies. 12 addition, it is further the intention of the Legislature that programs developed pursuant to this article shall not 14 replace, parallel, supplant, compete with, or duplicate in already existing approved apprenticeship 15 any way 16 programs.
- (c) The executive director appointed pursuant 18 Section 5032, in funding projects that meet (b), shall give funding requirements of subdivision priority to those projects that best meet the following
- (1) Result in the growth of the California economy by stimulating exports from the state, and the production of goods and services that would otherwise be imported 25 from outside the state.
- employees (2) Train new of firms locating high-skilled, 27 expanding the state that provide in 28 high-wage jobs and are committed to an ongoing 29 investment in the training of frontline workers.
- (3) Develop workers with skills that prepare them for 31 the challenges of a high-performance workplace of the 32 future.
- (4) Train workers who have been displaced, have 34 received notification of impending layoff, or are subject to displacement, because of a plant closure, work force 36 reduction, changes in technology, or significantly levels of international out-of-state increasing and competition.
- (5) Are jointly developed by business management 39 40 and worker representatives.

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(6) Develop career ladders for workers.

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- 2 (7) Promote the retention and expansion of the state's 3 manufacturing work force.
 - (d) The program established through this article is to
- 5 (d) The panel established under this article shall be 6 coordinated with all existing employment training development programs and economic programs, including, but not limited to, programs such as the federal Workforce Investment Act of 1998, the regional 10 Community Colleges, the occupational programs, vocational education programs, joint 12 labor-management programs, related training and 13 programs under the **Employment** Development 14 Department and the Trade and Commerce Agency.
 - 5031. As used in this article:
- (a) "Department" **Employment** means the 17 Development Department.
- (b) "Employer" or "eligible employer" means any 19 employer subject to Part 1 (commencing with Section 20 100) of Division 1, except any public entity, or any 21 nonprofit organization that has elected an alternate 22 method of financing its liability for unemployment 23 insurance compensation benefits pursuant to Article 5 24 (commencing with Section 801) or Article 25 (commencing with Section 821) of Chapter 3 of Part 1 of 26 Division 1.
- Any public entity or nonprofit organization that has 28 elected an alternate method of financing its liability for unemployment insurance compensation 30 pursuant to Article 5 (commencing with Section 801) or 31 Article 6 (commencing with Section 821) of Chapter 3 of 32 Part 1 of Division 1 shall be deemed to be an employer only for purposes of placement of new hire trainees who 34 received training as an incidental part of a training project designed to meet the needs of one or more private 36 sector employers.
- (c) "Eligible participant" means 37 any person 38 prior to beginning training or employment pursuant to this article, is any of the following:

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(1) Unemployed and has established an unemployment insurance claim in this state, or has eligibility exhausted for unemployment insurance benefits from this state within the previous 24 months.

- (2) Employed for a minimum of 90 days, but is 6 determined by the panel likely to be displaced and claiming unemployment insurance because of reductions in overall employment within a business, elimination of the person's current job, or a substantial change in the skills required to remain 10 employed due to technological change or other factors, or 12 if employed for less than 90 days, met the conditions of paragraph (1) at the time of hire, had received a notice 14 of layoff from the prior employer, or was employed by an employer for a period of not less than 90 days during the 15 16 180-day period prior to the employee's employment. In making a finding of eligibility under this 18 paragraph, the panel shall require the employer or contractor to provide, at the option of the employer or the 20 contractor, either of the following:
- (A) Certification of the specific facts that threaten the 22 continued employment of the trainee, and a plan for assuring with reasonable certainty that the training being proposed will contribute to the long-term job security of 25 the trainee. The plan shall include, but not be limited to, a general description, with respect to the facility at which the trainee is employed, of other actions planned by the employer, such as technological changes, additional training, management adjustments, and organizational changes, for the purposes of enhancing the effectiveness of the proposed training. The plan shall also include a statement of how the employer plans to sustain the commitment to workplace training after the contract 34 ends, and how the training will affect the productivity and employment security of the work force. 36 executive director may modify the specific requirements of this subparagraph as they apply to employers or contractors proposing projects that involve training for a significant number of small employers in the same project.

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(B) Evidence that the workers proposed to receive retraining have been given written notice that their employment will be terminated within two years of the date the application is presented to the panel.

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- (3) Employed for a minimum of 90 days, but who is determined by the executive director to be in need of training in order to facilitate an employer's adaptation to a high-performance workplace or diversification of the production of goods or services in order to meet the productivity goals and competitive needs 10 employer's operation, or if employed for less than 90 days, 12 met the conditions of paragraph (1) at the time of hire, had received a notice of layoff from the prior employer, 14 or was employed by an employer for a period of not less than 90 days during the 180-day period prior to the 15 16 employee's current employment. In making a finding of 17 eligibility under this paragraph, the executive director 18 shall require an employer or contractor to evidence plans 19 of change, or to change, 20 high-performance or diversified workplace 21 statement of how the employer plans to sustain the 22 commitment to workplace training after the contract 23 ends and how the training will affect the productivity and 24 employment security of the work force. For purposes of 25 this subdivision, "high-performance workplace" means a workplace that invests in the training of frontline workers, as defined in subdivision (a) of Section 5030, to 28 equip these workers with problem solving decisionmaking skills that result increased productivity.
- (4) Employed, but who is determined by 32 executive director to be qualified to be trained or retrained in skills for which there is a demonstrable field where new 34 shortage and in a employment opportunities will be created for other persons defined in 36 paragraph (1) if this retraining takes place. In making a finding of eligibility under this paragraph, the executive director shall require the employer or contractor to provide a job for at least one unemployed person for each person retrained.

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director" means (d) "Executive the executive director appointed pursuant to Section 5032.

- (e) "Fund" means the Employment Training Fund created by Section 1610.
- (f) "Job" means employment on a basis customarily 5 6 considered full time for the occupation and industry. The employment shall have definite career potential and a substantial likelihood of providing long-term job security. Furthermore, the employment shall provide earnings, completion of the employment requirement 10 upon specified in subdivision (f) of Section 5040, equal to 50 12 percent, in the case of new hire training, or 60 percent, 13 in the case of retraining, of the state or regional average 14 hourly wage. However, in no case shall the employment 15 result in earnings of less than 45 percent of the state 16 average hourly wage for new hire training and 55 percent 17 of the state average hourly wage for retraining. The 18 program may consider the dollar value of health benefits 19 that are voluntarily paid for by an employer when 20 computing earnings to meet the minimum 21 requirements. 22
- (g) "Local work force investment board" means an 23 entity established pursuant to Section 5300.
- (h) "New hire training" means employment training, 25 including job-related literacy training, for persons who, at the start of training, are unemployed.
- (i) "Panel" means the Employment Training Panel 28 created by Section 5033 5032.
- (j) "Program" means the Employment Training 30 Program established by Section 5032.

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(j) "Retraining" means employment-related skill and 33 literacy training for persons who are employed prior to commencement of training and will continue to be employed by the same employer for at least 90 days 36 following completion of training.

(k) "State average hourly wage" means the average 39 weekly wage paid by employers to employees covered by unemployment insurance, as reported

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Employment Development Department for the four calendar quarters ending June 30 of the preceding 3 calendar year, divided by 40 hours.

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5 (1) "Trainee" means an eligible participant.

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- 7 (m) "Training agency" means any private training entity or local educational agency.
- 5032. (a) The Employment Training Program is 10 established in the Trade and Commerce Agency.
- 5032. (a) The *Employment Training* Panel is 12 established the inEmployment **Development** 13 Department.
- (b) The executive director shall be appointed by the 15 Governor, and shall be well-qualified for the position with 16 experience in government. The executive director may perform all duties, exercise all powers, discharge all 18 responsibilities, and administer and enforce all laws, and regulations the program panel. of 20 executive director shall administer this article in the 21 manner he or she deems necessary. The executive 22 director may create divisions and subdivisions 23 necessary, and change and abolish these divisions and subdivisions from time to time.
- (c) The executive director may employ personnel 26 necessary to carry out the purposes of this article. All 27 personnel shall be appointed pursuant to the State Civil 28 Service Act (Part 1 (commencing with Section 18000) of 29 Division 5 of Title 2 of the Government Code), except for 30 two assistant directors, who shall be exempt from state civil service.
- (d) The Governor shall appoint two assistant directors, 33 to serve at the pleasure of the Governor. The assistant
- 34 (d) The executive director shall appoint two assistant 35 directors. The assistant directors shall have the duties as 36 assigned by the executive director, and shall be responsible to the executive director for the performance 37 38 of their duties.
- (e) One assistant director shall have experience in 39 40 serving the needs of small businesses, and shall, under the

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supervision of the executive director, manage the program's panel's efforts to ensure that employment training services are available to small businesses. 3

- 5033. (a) There is hereby established an 5 Employment Training Panel, which shall be an advisory body.
- (b) The panel shall consist of 7 persons appointed as provided in subdivision (e), who shall have experience and a demonstrated interest in business management and 10 employment relations.
- (c) Two members of the panel shall be appointed by 12 the Speaker of the Assembly, two members of the panel shall be appointed by the President pro Tempore of the 14 Senate, and three members of the panel shall be 15 appointed by the Governor. The Governor shall 16 designate a member to chair the panel, and the person so designated shall serve as the chair of the panel at the pleasure of the Governor.

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- 5033. (a) The panel shall consist of eight persons, 21 seven of whom shall be appointed as provided in subdivision (b), and who shall have experience and a demonstrated interest in business management 24 employment relations. The Secretary of the Trade and 25 Commerce Agency, or his or her designee, shall serve on 26 the panel as an ex officio, voting member.
- (b) (1) Two members of the panel shall be appointed 28 by the Speaker of the Assembly. One of those members shall be a private sector labor representative and the 30 other member shall be a business representative.
- (2) Two members of the panel shall be appointed by 32 the President pro Tempore of the Senate. One of the members shall be a private sector labor 34 representative and the other member shall be a business 35 representative.
- 36 (3) Three members shall be appointed 37 Governor. One of those members shall be a private sector 38 labor representative, one member shall be a business 39 representative, and one member shall be a public 40 member.

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(4) The Governor shall designate a member to chair the panel, and the person so designated shall serve as the chair of the panel at the pleasure of the Governor.

(c) The members of the panel shall serve for two-year 5 terms, except that of the initial members of the panel, one initial appointee of each appointing power shall serve for a one-year term.

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(d) Appointive members of the panel shall receive the 10 necessary traveling and other expenses incurred by them in the performance of their official duties out of appropriations made for the support of the panel. In addition, each appointive member of the panel shall 14 receive one hundred dollars (\$100) for each attending meetings of the panel, and may receive one 16 hundred dollars (\$100) for each day spent conducting other official business of the panel, but not exceeding a maximum of three hundred dollars (\$300) per month.

- 20 (e) The panel may meet as necessary at locations 21 throughout the state.
- 5034. The program panel shall maintain a minimum 23 of three regional offices. The central office shall 24 located in Sacramento. Two regional offices shall be 25 located in the southern part of the state, and one regional office shall be located in the northern part of the state.

The executive director shall assign one person, with 28 experience in meeting the needs of small businesses, to each of the regional offices for the purpose of developing training projects for small businesses and expediting the processing of training proposals from small businesses.

- 5035. The executive director shall coordinate the program panel with local and state entities of the federal Workforce Investment Act of 1998.
- 35 5036. The executive director shall do all of the 36 following:
 - (a) Establish a three-year plan that shall be updated annually, based on the demand of employers for trained workers, changes in the state's economy and labor markets, and continuous reviews of the effectiveness of

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program training contracts. In carrying out this section, 2 the executive director shall review information in the 3 following areas:

- market information, including (1) Labor the 5 state-local labor market information program in the 6 Employment Development Department, and economic forecasts.
- (2) Evaluations of the effectiveness of training 9 measured by increased security of employment for 10 workers and benefits to the California economy.
- (3) The demand for training by industry, type of 12 training, and size of employer.
- (4) Changes in skills necessary to perform jobs, 14 including changes in basic literacy skills.
- (5) Changes in the demographics of the labor force 16 and the population entering the labor market.
- (6) Proposed expenditures by other agencies 18 federal Workforce Investment Act of 1998 funds and other state and federal training and vocational education 20 funds on eligible participants.
- (b) The executive director shall maintain a system to 22 continuously monitor economic and other data required 23 under this plan. If this data changes significantly during 24 the life of the plan, the plan shall be amended by the 25 executive director. Each plan shall include all of the 26 following:
- (1) The program's panel's objectives with respect to 28 the criteria and priorities specified in Section 5030 and the distribution of funds between new-hire training retraining.
- (2) The identification of specific 32 production and quality control techniques, and regions of 33 the state where employment training funds would most 34 benefit the state's economy and plans to encourage 35 training in these areas, including specific standards and 36 a system for expedited review of proposals that meet the standards.
- 38 (3) A system for expedited review of proposals that are substantially similar with respect to employer needs, training curriculum, duration of training, and costs of

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training, in order to encourage the development of proposals that meet the needs identified in paragraph 3

- (4) The program's panel's goals and operational objectives with respect to meeting the needs of small employers.
- (5) The research objectives of the program panel that contribute to the effectiveness of this article in benefiting the economy of the state as a whole.
- (6) A priority list of skills that are in such short supply that employers are choosing to not locate or expand their businesses in the state or are importing labor in response to these skills shortages. This list should identify those 14 industries in which upgrade training is likely encourage hiring of the unemployed on a backfill basis.
- (c) Solicit proposals and write contracts on the basis of these proposals. Contracts for the purpose of providing 18 employment training may be written with any of the 19 following:
 - (1) An employer or group of employers.
 - (2) A training agency.

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- (3) A local work force investment board with the approval of the appropriate local elected officials in the service delivery area.
- (4) A grant recipient or administrative entity selected 26 pursuant to the federal Workforce Investment Act of 1998, with the approval of the local work force investment 28 boards and the appropriate local elected officials.

These contracts shall be in the form of fixed fee 30 performance contracts. Notwithstanding any provision of 31 law to the contrary, contracts entered into pursuant to this article shall not be subject to competitive bidding procedures. Contracts for training may be written for a period not to exceed 24 months for the purpose of administration by the executive director 36 contracting employer or any group of employers acting jointly or any training agency for the purpose providing employment training.

(d) Fund training projects that best meet the priorities 39 specified in the three-year plan. In doing so, the program SB 43 **— 20 —**

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shall seek to facilitate the employment of the maximum number of eligible participants. This article shall not be construed to require the program panel to set aside funds based on the priorities established in the three-year plan.

- (e) Establish minimum standards 6 consideration of proposals, which shall include, but not be limited to, the identification of employers who have been contacted by the contractor and who have provided reasonable assurance that they will employ successful 10 trainees, the number of jobs available, requirements for the identified jobs, the projected cost per person trained, hired, and retained in employment, 12 13 the wages paid successful trainees upon placement, and 14 the curriculum for the training. No proposal shall be approved that proposes training 15 considered or employment covered by collective bargaining 16 a agreement unless the signatory labor organization agrees 17 18 in writing.
- (f) Ensure the provision of adequate 20 accounting controls for, monitoring and auditing of, and other appropriate technical and administrative assistance to, projects funded by this article.
- 22 (g) Provide for the evaluation of projects funded by 24 this article. The evaluations shall assess the effectiveness 25 of training previously funded by the program panel to 26 improve job security and stability for workers, and benefit participating employers and the state's economy, and shall compare the wages of trainees in the 12-month period prior to training as well as the 12-month period 30 subsequent to completion of training, as reflected in the 31 department's unemployment insurance 32 Individual project evaluations shall contain a summary description of the project, the number of persons 34 entering training, the number of persons completing 35 training, the number of persons employed at the end of 36 the project, the number of persons still employed three months after the end of the project, the wages paid, the total costs of the project, and the total reimbursement received from the Employment Training Fund.

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(h) Report annually to the Legislature, by November 30, on projects operating during the previous state fiscal year. These annual reports shall provide separate summaries of all of the following:

- (1) Projects completed during the year, including 6 their individual and aggregate performance and cost.
- (2) Projects not completed during the year, briefly describing each project and identifying contract amounts by contract and for this category as a 10 whole, and identifying any projects in which funds are expected to be disencumbered.
- (3) Projects terminated prior to completion and the 13 reasons for the termination.
- (4) A description the amount, of type, and 15 effectiveness of literacy training projects.
 - (5) Results of complete project evaluations.

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- In addition, based upon experience in administering 18 job training projects, the executive director shall include in these reports policy recommendations concerning the 20 impact of job training and the program on economic labor-management development. relations, employment security, and other related issues.
- (i) In addition to performing any other duty, conduct 24 a review of program panel policies with the goal of developing an improved process for developing, funding, and implementing program panel contracts as described in this section. This review may include, but shall not be limited to, an examination of all of the following:
 - (1) The necessity for minimum training hours.
- 30 (2) The ratio between fixed classroom training and 31 structured onsite training.
 - (3) Training across job classifications within the same industry base.
 - (4) Voluntary training after hours.
 - (5) Grievance processes.
- 36 (6) Reimbursement timelines.
- amendment, and modification 37 (7) Contract approval, 38 processes.
- 39 (j) Expedite the processing of contracts for firms considering locating or expanding businesses in the state,

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as determined by the Trade and Commerce Agency, in accordance with the priorities for employment training programs set forth in paragraph (2) of subdivision (c) of Section 5030.

- (k) Coordinate and consult regularly with business 6 groups and labor organizations, the State Workforce Investment Board, the State Department of Education, the office of the Chancellor of the California Community Employment Development Department, 10 and the Trade and Commerce Agency.
- (l) Adopt regulations and procedures providing 12 reasonable confidentiality for the proprietary information of employers seeking training funds if the 14 public disclosure of that information would result in an competitive disadvantage the 15 unfair to employer 16 supplying the information. In no case shall the executive director withhold information from the public regarding 18 the program's panel's operations, procedures, decisions which would otherwise be subject to disclosure 20 under the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code).
- (m) Review and comment on the budget 24 performance of any program, project, or activity funded by the program panel utilizing funds collected pursuant to Section 976.6.
- 5037. (a) The executive director may allocate money 28 in the fund for any of the following purposes:
 - (1) Reimbursement of reasonable training costs, and administrative costs incurred by contractors. In making a determination of costs to be reimbursed under this paragraph, the executive director may allocate funds in accordance with any of the following methods:
- 34 (A) For purposes of providing simplified fixed fee 35 performance contracts, a flat rate per hour for categories 36 of training that are substantially similar with respect to content, methodology, and duration, as determined by the executive director, not to exceed the reasonable and normal costs for the training. The executive director shall periodically adjust the standardized rates

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pursuant to this paragraph to reflect changes in training 2 costs.

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- (B) A complete review of the proposal and its costs, including a budget listing the planned costs of training, benefits, fringe personnel, equipment, supplies, fees for consulting or administrative services, and other costs attributable to training; the services provided by subcontractors; the length and complexity of the training; the method of training; the wages and 10 occupations following training; whether the trainees are new hires or retrainees; and the cost of similar training that the executive director has funded previously. The 12 cost of administration shall not exceed 15 percent of the training costs under this paragraph, except that for new executive director training the mav administrative costs of up to 25 percent of the training cost.
- (C) The executive director may modify the specific 19 requirements of this paragraph as they apply 20 employers or contractors proposing projects that involve training for a significant number of small employers in the same project.
- (D) A contractor is prohibited from utilizing any funds 24 earned or paid as advances or progress payments for the 25 purpose of making payments to any other individual or entity, either directly or indirectly, for costs incurred as a finder's fee or for other compensation related to the predevelopment or development phase of a training program, which is based on a percentage preliminary or final award to the contractor for the training project.
- (2) (A) Costs of program the panel's administration 33 incurred under this article. These costs shall be reviewed Department of Finance 34 annually by the and the 35 Legislature and determined through the normal 36 budgetary process.
- (B) For purposes of calculating the amount available 37 38 for the program's panel's administrative costs pursuant to subparagraph (A), the base amount shall not include

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funds disencumbered from Employment Training Fund job training contracts.

- for (C) Expenditures marketing, research, and evaluations provided under the contract to the program panel under paragraph (1) that otherwise would have been provided directly by the program panel shall not be included in this limitation.
- (3) Service related to the purposes of this article provided by the Small Business Development Centers 10 pursuant to an interagency agreement with the Trade and Commerce Agency department.
- (b) For all training contracts, the executive director 13 shall establish requirements for in-kind contributions by 14 either the contractor or the employer that reflect a 15 substantial commitment on the part of the contractor or 16 the employer to the value of the training. In developing 17 these requirements, the executive director shall take into 18 account the ability of the contractor or the employer, 19 because of size or financial condition, to make any 20 contribution, and the ability of the Employment Training 21 Fund to meet the demand for training authorized by this 22 article. Contributions shall be evaluated against plans 23 required in subparagraph (A) of paragraph (2) subdivision (b) of Section 5031 to sustain a commitment 25 to workplace training after the contract ends. In developing policies regarding in-kind contributions, the executive director shall hold public hearings.
- 28 5038. (a) The executive director shall accept 29 reject a completed application within 60 days of its receipt by the executive director.
- (b) The executive director shall develop expedited 32 procedures for reviewing proposals submitted by the agencies which are participants in a special interagency agreement with the executive director for 34 purposes of this article.
- 5039. Nothing in this article shall be construed to 36 preclude any employer from contracting with any public 37 or private training entity for services, subject to the 38 approval of the executive director.

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5040. (a) Contracts shall only be made for training in iob-related vocational skills that are necessary for participants to attain a new job or retain an existing job with definite career potential and long-term job security. The contracts for vocational skills training may include ancillary training for job-related basic and literacy skills training if the executive director finds that the training is necessary to achieve the objectives of the vocational training.

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- (b) Contracts for projects involving training shall specify the specific skills and competencies to be gained as a result of the on-the-job training component of the project.
- (c) The executive director shall not approve 15 training proposal which facilitates the change ownership of a business leading to the likelihood that an existing collective bargaining agreement declared void.
- (d) To encourage a broad and equitable distribution of 20 funds, the executive director may require an employer who has previously received funds pursuant to this article for retraining of workers at a facility to contribute proportionately more to the cost of training in subsequent contracts for training of workers at the same facility.
- (e) Payments shall be made in accordance with a performance contract under which partial payments may be made during training, a partial payment may be made on placement or retention of each trainee, and not less than 25 percent of the negotiated fee is withheld until the 30 trainee has been retained in employment for 90 days after the end of training with a single employer, except for 32 those occupations in which it is not customary for a worker to be employed 90 consecutive days with a single 34 employer. In these latter cases, the executive director 35 may substitute a period similar to the probationary period 36 customary to the occupation. The probationary period shall not be less than 500 work hours and shall be 38 completed within 272 days of the completion of the training. In no case shall any payment be considered to have been earned until the trainee has been retained in

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employment for 90 days or the equivalent probationary period for an occupation in which it is not customary for a worker to be employed 90 consecutive days with a single 4 employer.

- (f) Contracts for new hire training shall require the 6 contractor to provide the placement services necessary to ensure the trainees are placed in jobs for which they have been trained.
- 9 5041. Contracts shall be made with training agencies 10 only if the training agency can demonstrate all of the following:
- (a) The training agency has a satisfactory record of 13 past performance in the placement and retention of 14 former trainees and employer satisfaction with former 15 trainees.
- (b) The training can agency demonstrate 17 market demand for the proposed training. Proof shall 18 include, but not be limited to, the documented need of specific employers for the workers proposed to be trained 20 in the skills proposed by the training agency.
- (c) The training agency can demonstrate that the 22 training prepares trainees in a manner satisfactory to 23 employers.
- (d) The training agency can demonstrate that its 25 accounting systems include controls adequate to check 26 the accuracy and reliability of accounting data, promote compliance efficiency, ensure 27 operating and government requirements and generally accepted 29 accounting principles. The executive director shall have 30 full access at any time to these accounting systems to 31 ensure compliance with these standards.
- 5042. A trainee or employee participating in a 33 training program pursuant to this article shall be 34 considered to be in a training program having the approval of the Director of Employment Development 36 under Article 1.5 (commencing with Section 1266) of Chapter 5 of Part 1 of Division 1. 37
- 5043. (a) The executive director shall 38 prepare 39 budget covering necessary administrative costs of the program panel.

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(b) The Secretary of the Trade and Commerce 1 2 Agency 3

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(b) The Director of Employment Development shall the request of the furnish at executive director supplies, and housing specified equipment, unless otherwise in this code, and nonpersonal housekeeping services required by the program panel and shall perform any other mechanics of administration as the executive director and the secretary director may agree upon.

5044. The Employment Development Department 12 shall

5044. The department shall additionally cooperate 14 with the executive director by offering necessary technical assistance, which may include, but is not limited to, labor market information, projections of occupational demand, and information and advice on alternative training strategies.

5045. (a) The Trade and Commerce Agency shall 20 determine those firms considering locating or expanding 21 businesses in the state in order to enable the executive 22 director to expedite the processing of contracts for these 23 firms pursuant to subdivision (j) of Section 5036. The 24 Trade and Commerce Agency shall also provide technical 25 assistance by marketing the Employment Training Fund to newly locating or expanding businesses in the state and by assisting in the packaging of employer contracts for training of eligible participants from the Employment Training Fund.

(b) The Small Business Development Center program in the Office of Small Business in the Trade provide shall information Commerce Agency and applications for funding by the program to its clients.

34 assist the executive director and 5046. To 35 Legislature in assessing the impact of this article over an 36 extended period of time, the Employment Development 37 Department department shall develop and maintain a 38 continuous employment, wage, and benefit history of participants in projects authorized pursuant to this article and of a random sample of unemployment insurance

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claimants. The design of this history shall be subject to the review and approval of the executive director and the review and recommendations of the Legislative Analyst.

- 5047. (a) The executive director may allocate up to 5 20 10 percent of the annually available training funds for the purpose of funding special employment training projects for the purposes of any of the following:
- (1) Supporting retraining for frontline workers, defined in subdivision (a) of Section 5030, in occupations 10 that pay 100 percent of the state or regional average hourly wage when a business is difficult to serve under the program's standard project format; provided that the employment may not result in earnings of less than 95 percent of the state average hourly wage.
- (2) Encouraging the development of new industries, 16 including the electric and clean fuel vehicle industry and other advanced transportation technology industries. employment contribute high-skilled economic vitality in California.
 - (3) Supporting efforts that address the training and employment of workers affected by defense industry cutbacks and military base closures.
 - (4) Stabilizing employment in fields where there is a demonstrated deficit of trained employees and clear career advancement opportunities.

Notwithstanding any other provision of this article, participants in these projects need not meet the same eligibility criteria as outlined in paragraph (1) subdivision (b) of Section 5030 and subdivision (c) of 30 Section 5031. In addition, the executive director may allocate funds under this section for the development of training materials and training programs that contribute to the development of new industries in the state. Section 5031.

(b) The executive director may allocate up to 36 percent of the funds specified in subdivision (a) for job-related vocational and literacy skills training and the 38 employment of individuals with barriers to full-time, stable employment. These barriers may include, but shall not be limited to, language, basic skills, and occupational **— 29 —** SB 43

literacy barriers to employment. These individuals shall meet the eligibility criteria specified in subdivision (c) of Section 5031. Preference shall be given to contractors that can provide trainees with the comprehensive services 5 necessary to successfully complete training, overcome barriers. secure gainful employment, 6 and become self-sufficient. The executive director may waive, if necessary, the eligibility criteria outlined in paragraph (1) of subdivision (b) of Section 5030, the minimum wage 10 requirements pursuant to subdivision (g) of Section 5031, and the employment retention provisions specified in subdivision (f) of Section 5040 and instead require that 12 13 the trainee has been retained in employment for a minimum of 90 days out of 120 consecutive days after the end of training with no more than three employers. In addition, the executive director may allocate funds under 16 17 this subdivision for reasonable child care 18 transportation costs for trainees. 19

executive director shall adopt (c) The minimum 20 standards for consideration of proposals to be funded pursuant to this section.

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- (d) It is the intent of the Legislature in providing the 23 authority for these projects that the executive director allocate these funds in a manner consistent with the objectives of this article as provided in Section 5030.
- 5048. The executive director shall allocate funds 27 available in the annual Budget Act for training programs designed for individuals who are currently working and receiving benefits under Chapter 2 (commencing with 30 Section 11200) of Part 3 of Division 9 of the Welfare and 31 Institutions Code or who are currently working and have 32 received CalWORKs benefits within one year of the commencement of the training program.
- 34 (a) It is the intent of the Legislature in providing 35 authority for these training programs that the executive 36 director allocate these funds in a manner consistent with the objectives of this article as provided in Section 5030. 37
- 38 (b) Notwithstanding any other provisions this article, the eligibility criteria for individuals trained under this section shall be employment with an eligible

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employer as defined in subdivision (b) of Section 5031 and one of the following:

- (1) Receipt of CalWORKs benefits at the time training begins.
- (2) Receipt of CalWORKs benefits within one year of the time training commenced.
- (c) For purposes of this section, the executive director may waive, if necessary, any of the following:
- (1) The employer eligibility criteria outlined in paragraph (1) of subdivision (a) of Section 5030.
- (2) The minimum training requirements pursuant to subdivision (h) of Section 5031.
- (3) The employment retention provisions specified in 14 subdivision (f) of Section 5040 and instead require that the trainee has been retained in employment for a 16 minimum of 90 days out of 120 consecutive days after the end of training with no more than three employers.
- (d) Notwithstanding any other provisions 19 article, the executive director shall consider proposals 20 that use innovative strategies and training options to enable current and prior CalWORKs recipients and eligibles to retain employment, including, but not limited to, projects that provide basic skills training.
- (e) The executive director shall adopt administrative 25 procedures for approving and administering contracts section to expedite 26 under this contracts, minimize barriers to completion of training, and facilitate the training of single trainees and small groups of trainees from one worksite.
- 30 5049. The funding of individual project grants may 31 take the form of either direct grants to the employer or training agency, or credits to the employer's liability for 33 unemployment contributions insurance or 34 reimbursements. Credits to the employer's liability for 35 unemployment insurance contributions 36 reimbursements shall be drawn from the Employment 37 Training Fund.
- 38 5050. Funds in the **Employment** Training created by Section 1610 shall be appropriated annually in the Budget Act by the Legislature for allocation by the

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1 executive director for the purposes of this article, except 2 that those funds determined by the Legislature to be 3 necessary to administer Section 976.6 and Article 6 4 (commencing with Section 1610) of Chapter 6 of Part 1 5 of Division 1 shall be appropriated to the Employment 6 Development Department.

- 5051. (a) This article shall remain in effect only until January 1, 2002, and as of that date is repealed, unless a later enacted statute, which is chaptered before January 10 1, 2002, deletes or extends that date.
- (b) The executive director may enter into contracts 12 that permit employment training through June 30, 2002. 13 However, no contract shall have a termination date that 14 extends beyond December 31, 2002.

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- (c) In the event a later enacted statute does not extend 16 the January 1, 2002, repeal date of this article, the executive director shall enter into an agreement with 18 another state agency, to be selected by the Governor, that shall act on behalf of the executive director for the sole 20 purpose of contract administration, which shall include, 21 but is not limited to, monitoring performance, generating 22 amendments to downsize the contracts, closing 23 contracts, auditing contracts, and making payment for any contracts that extend beyond January 1, 2002.
 - (d) Any agency acting on behalf of the executive director pursuant to this section may seek a budget augmentation appropriation or for both administration of the program panel and payment to contractors.

Article 4. Statewide Strategic Training Investments

5060. The State Workforce Investment Board shall be 34 responsible for statewide strategic training investments utilizing not more than 15 percent of the federal 36 Workforce Investment Act of 1998 adult and youth training funds available to the state for those purposes. The strategic statewide investments may include:

(a) Disseminating a state list of eligible providers of training services.

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(b) Conducting in coordination with local boards, ongoing evaluation studies of work force investment under Title I activities authorized of the federal Workforce Investment Act of 1998.

- (c) Providing incentive grants to local areas 6 regional cooperation among local boards, for coordination of activities under the federal Workforce 8 Investment Act of 1998 and for exemplary performance by local areas on the local performance measures.
- (d) Providing technical assistance to local areas that 10 11 fail to meet local performance measures.
- 12 (e) Assisting in the establishment and operation of 13 one-stop delivery systems established pursuant to Section 14 5330.
- (f) Operating a fiscal management accountability 16 information system.
- (g) Providing transition funding work force 18 investment areas that form as a result of merging more than one service delivery area that existed under the Job Training Partnership Act.
- 5061. Statewide reserve funds may also be used as 22 permitted by federal law to perform other activities, such 23 as providing capacity building and technical assistance to local areas. conducting research and demonstration implementing 25 projects, and innovative incumbent 26 worker training programs.
- 5062. The State Workforce Investment Board shall 28 reserve up to 25 percent of the federal Workforce 29 Investment Act of 1998 dislocated worker funds available 30 to the state for rapid response activities, which shall 31 include: the provision of rapid response activities carried 32 out in local areas by the state or by an entity designated by the state working in conjunction with the local boards 34 and the chief elected officials in the local areas, and provision of additional assistance to local areas that 36 experience disasters, mass layoffs, or plant closings, or other events that may result in an increase of the number 38 of unemployed individuals.
- 5063. (a) To the extent permitted by federal law, the 39 40 Employment Development Department shall do all of

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the following to implement the federal welfare-to-work grant program:

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- (1) Certify that each local welfare-to-work plan has been approved, as evidenced by signatures of the chairperson of the local work force investment board or the alternate local administrative entity designated by the Governor to administer the local welfare-to-work program, and the chief local elected official of the affected jurisdiction, and by approval by the county 10 board of supervisors at a public meeting.
- (2) Certify that the plan demonstrates evidence of 12 collaboration between local work force and development partners and local economic development organizations.
- (3) Allow local work force investment boards or the entities designated 15 alternate administrative 16 Governor, within a single county, to combine their welfare-to-work grant program plans into a single, 18 countywide welfare-to-work grant program plan that is signed by all affected local work force investment boards 20 or alternate local administrative entities and the chief 21 local elected officials in the affected jurisdictions, and that 22 includes an approval by the county board of supervisors 23 at a public meeting. The combined welfare-to-work plan 24 shall describe the overall approach to be taken in the 25 county, the coordination efforts that have been made in 26 developing the plan, any uniform agreements reached 27 with the county welfare department, regarding referral and case management, and any common definitions that will be used by all local work force investment boards or 30 alternate administrative entities. local All requirements contained in the local welfare-to-work grant plan instructions shall be clearly delineated for each 33 local work force investment board or alternate local entity, 34 administrative including identification 35 responsible entity's target population to be served, the 36 activities that will be offered, performance goals, and expenditure and participant planning information.
 - (4) Certify that the local work force investment board or the alternate local administrative entity designated by welfare Governor, and the county department,

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through a local joint planning process, have developed protocols for the identification and referral of clients and the provision of welfare-to-work services, as a condition for the receipt of those federal funds.

- (5) Develop procedures to recapture unused funds 6 and redistribute them to local work force investment boards or alternate local administrative designated by the Governor that demonstrate continued need for additional funds.
- (6) Certify that the plan documents collaboration with the local lead agency responsible for coordination with 12 the welfare-to-work job creation task force established pursuant to paragraph (1) of subdivision (g) of Section 14 15365.55 of the Government Code.
- (b) (1) Subject to paragraph (4), the Employment 16 Development Department shall distribute 85 percent of 17 the federal welfare-to-work grant funds 18 industry councils or alternate local administrative entities 19 designated by the Governor, according to the variables 20 defined in the federal welfare-to-work program, 21 consistent with the following formula:
- (A) A weight of 55 percent shall be given based on the 23 relative number, as determined pursuant to federal law, 24 by which the population in the area below the poverty 25 line exceeds 7.5 percent of the total population.
- (B) A weight of 30 percent shall be based upon the 27 relative number of adults residing in the plan's service 28 area who are receiving assistance under a state program 29 funded in part through the federal Temporary Assistance 30 for Needy Families grant program or the federal Aid to 31 Families with Dependent Children program for at least 30 months.
- (C) A weight of 15 percent shall be based upon the 34 relative number, as determined pursuant to federal law, of unemployed individuals residing in the plan's service area.
- (2) Changes in the allocation formula established 38 pursuant to paragraph (1) that may be needed for subsequent fiscal years may be implemented by the 39 Development Department **Employment**

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public hearings have been conducted regarding the proposed changes. Any change in that allocation formula may be implemented not sooner than 30 days after in writing to the chairperson of notification 5 committee in each house of the Legislature that considers appropriations, the chairpersons of the appropriate committees and subcommittees in each house of the Legislature that considers the state Budget Act, and the Chairperson of the Joint Legislative Budget Committee, 10 or not sooner than whatever lesser time the Chairperson of the Joint Legislative Budget Committee or his or her 12 designee, may in each instance determine.

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- (3) Subject to paragraph (4),the **Employment** 14 Development Department, the direction of the at 15 Governor, shall distribute the remaining 15 percent of 16 federal welfare-to-work grant funds, less the amount necessary to administer the program, to state and local projects that will assist in moving eligible participants into unsubsidized employment. The Governor shall take into consideration the needs of rural 21 distributing funds under this subdivision. Funds allocated pursuant to this subdivision shall be distributed to employers, private nonprofit organizations, and for-profit and public entities. Payments of these funds shall be contingent upon performance outcomes. **Proposals** submitted for state and local projects shall include, at a minimum, comments by the local work force investment board or alternate local administrative entity, and the county welfare department, to ensure that grants that are approved will be consistent with local plans for moving eligible participants into unsubsidized employment.
- of (4) Not more than 15 percent federal 33 welfare-to-work funds may retained by the be 34 department for the cost of state administration of the welfare-to-work program.
 - (c) The unit of general local government, or each unit of general local government that is a member of a consortium designated by the Governor as a service delivery area, that is represented by the chief local elected official described in subsection (c) of Section 103

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1 of the federal Job Training Partnership Act (29 U.S.C. Sec. 1513(c)), shall be liable to the department for all federal welfare-to-work funds distributed pursuant to subdivision (a) of Section 10003 that are not expended in accordance with this chapter and federal welfare-to-work program provisions.

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CHAPTER 3. PERFORMANCE-BASED ACCOUNTABILITY

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- 5100. (a) The California Workforce Investment Board shall be responsible for developing an education and job training report card program to assess the accomplishments of California's work force preparation system and for meeting the accountability requirements of the federal Workforce Investment Act of 1998.
- (1) A subcommittee of the state board shall be established for this purpose.
- (2) The subcommittee shall be comprised of three 19 private sector members of the state board, the director of 20 the department, the Superintendent of **Public** 21 Instruction, the Chancellor of the California Community 22 Colleges, or their designees, and representatives of 23 programs that are to be measured under the report card program.
- (3) The subcommittee shall be responsible designing and implementing, or contracting with an operating entity for the design and implementation of, a system that can compile, maintain, and disseminate 29 information on the performance of providers, programs, 30 and the overall work force preparation system.
- (b) By January 1, 2001, the subcommittee or an 32 operating entity under contract to the subcommittee shall operate comprehensive performance-based a 34 accountability system that matches the social security numbers of former participants in state education and 36 training programs with information in files of state and 37 federal agencies that maintain employment and 38 educational records and identifies the occupations of those former participants whose social security numbers are found in employment records.

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1 (c) This system shall measure the performance of state 2 and federally funded education and training programs for purpose of system, program, and instructional improvement. Programs to be measured shall include programs in receipt of funds from the federal Workforce 6 Investment Act of 1998, the Job Training Partnership Act, the Carl D. Perkins Vocational and Applied Technology Education Act, the Job Opportunities and Basic Skills 9 program, the CalWORKs program, the Food Stamp 10 Employment and Training program, the Wagner-Peyser Act, the Employment Training Program, adult education vocational rehabilitation 12 programs, basic services 13 defined by Part B of Title I of the federal Vocational 14 Rehabilitation Act of 1973, as amended (29 U.S.C. Sec. 701 et seq.), vocational education programs, and certificated 16 community college programs. 17

- (d) Job training and education providers receiving 18 funding identified in subdivision (c) shall, to the extent permitted by federal law, request social security numbers 20 from each participant 18 years of age and over and not 21 currently enrolled in high school and participating in a 22 work force preparation program and shall report to the 23 subcommittee or an operating entity under contract to the subcommittee, as the case may be, on participant 25 social security numbers and economic and demographic characteristics, including, but not limited to, age, gender, race or ethnicity, and education achievement. The state board shall establish the acceptable format timeframes for data submission.
- 30 (e) The system shall be designed to measure factors 31 such as:
 - (1) Amount and source of funding.

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- 33 (2) Program entrance and successful completion 34 rates.
- 35 (3) Employment and wage information for six months, 36 one year, and three years after completion of training.
 - (4) The relationship of training to employment.
- 38 (5) Academic achievement for one and three years 39 after completion of training.

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1 (6) Achievement of industry skill standard certifications, where they exist.

- (7) Return on public investment.
- (8) Other indicators of performance required by the 5 federal Workforce Investment Act of 1998.
 - (f) Based upon the information compiled pursuant to this section, the subcommittee or an operating entity under contract to the subcommittee, as the case may be, shall, on December 31 of each year, do all of the following:
- (1) Prepare and disseminate report cards for 11 training and education providers in receipt of funds 12 included in the tracking system.
- (2) Prepare and disseminate local and statewide 14 report cards that measure the outcomes of the individual 15 programs that operate as part of the work 16 development system.
- (3) Prepare and disseminate a state report card that 18 measures the performance of the entire system of work 19 force preparation and the effectiveness of the system in 20 meeting employers' needs for educated and trained 21 workers and the clients' needs for improving their 22 economic well-being.
- (g) The develop state board shall objective 24 performance standards emphasizing the principles for the 25 continuous improvement programs covered 26 under this section, and a system of sanctions and incentives to encourage performance that meet these standards.
- 29 (h) The state board shall explore the feasibility of 30 including the following persons in this system:
 - (1) Attendees at private postsecondary institutions.
 - (2) Recipients of federal student loans.
 - (3) Recipients of Pell grants.
 - (4) Pupils in grades 11 and 12.
- 35 (5) Students enrolled in any community college, 36 California State University, or University of California 37 program.
- 38 (i) The sole purpose of this section is to assess the performance of state and federal employment and 40 training providers in and programs preparing

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Californians for the work force. Collection and use of social security numbers pursuant to this section shall be consistent with the requirements of Section 7 of the 4 federal Privacy Act of 1974 (P.L. 93-579) and Section 5 405(c)(2)(C) of Title 42 of the United States Code. 6 Notwithstanding Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code, or any other provision of law, the social security number of 9 any person obtained pursuant to this section is not a 10 public record, and shall not be disclosed except for the purpose of this section. Information obtained pursuant to 12 this section shall not be sold or distributed to any entity 13 without prior consent from the individual, or his or her 14 or guardian, with respect to whom parent information 15 is gathered. This subdivision does not of 16 prohibit the exchange information with other 17 governmental departments and agencies, both federal 18 and state, that are concerned with the administration of 19 work force development programs. Neither subcommittee nor an operating entity under contract to the subcommittee, as the case may be, may make public 21 any information that could identify an individual or his or 23 her employer. 24

- (j) An education and training program that requires 25 information gathered by the education and job training report card program shall use the report card program and shall not initiate automated matching of records in duplication of methods already in place as a result of the report card program.
 - performance-based (k) The accountability system shall be funded in the annual Budget Act.

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- (1) Any provider of adult work force preparation services shall provide performance and cost information 34 for all individuals participating in all applicable programs 35 in a manner compatible with this section in order to 36 retain eligibility, after an initial period of eligibility, to receive funds under Title I of the Workforce Investment Act of 1998.
- (m) The state board shall apply for any federal waivers 39 that may be necessary to implement this section.

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CHAPTER 4. REGIONAL PLANNING AND SERVICE DELIVERY

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Article 1. Regional Planning and Service Delivery

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5150. The Governor shall promote the planning and delivery of work force preparation services in a manner that is compatible with the economic development regions identified by the Economic Strategy Panel.

- 5151. (a) In order to promote collaboration of local regional partnerships that support initiative in 10 and education reform, work force preparation and economic 12 development, the Secretary of the Health and Human 13 Services Agency, the Secretary of the Trade 14 Commerce Agency, the Chancellor of the California 15 Community Colleges, and the Superintendent of Public 16 Instruction shall, in consultation with the state board, stakeholders, and customers, do both of the 17 local 18 following:
- (1) Select, through a competitive process, a minimum 20 of five regional education, work force preparation, and 21 economic development collaboratives, known as work 22 force collaboratives, that will receive financial 23 program incentives to develop local partnerships to 24 maximize the delivery of employment, training, 25 education services. These partnerships shall collaborate 26 in the development of shared systems to improve their efficiency and effectiveness in delivering work force development services.
- 29 (2) Identify new and redirected resources, federal and waivers, and legislative changes 30 state necessary enhance the effectiveness of work force collaboratives.
- (b) Work force collaboratives shall have 33 representation from the following public and private 34 entities:
 - (1) The Employment Development Department.
- (2) The local Workforce Investment 36 Act 37 administrative entity.
- (3) Community college districts. 38

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- (4) Local school districts, including those that provide adult education and regional occupational centers or programs.
 - (5) Regional occupational centers serving adults.

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- (6) Entities administering local public assistance welfare-to-work programs.
 - (7) Local economic development organizations.
- (c) In addition, the competitive selection process shall emphasize the expectation that work force collaboratives 10 will have broad representation of all public, private, and nonprofit agencies that have an interest in education, economic development, welfare-to-work and work force development.
- 5152. From existing state and federal funds available 15 for expenditure for the purposes of this section, the state partners shall identify five million dollars (\$5,000,000) per year for each of three years for distribution to a minimum 18 of five work force collaboratives, in order to create systemic change that results in increased collaboration and service delivery within each region.
 - 5153. Work force collaboratives shall do the following:
- (a) Define regions consistent with labor market and 23 economic consideration areas giving to education, employment, and training service areas.
- (b) Promote effective service delivery through partnerships 26 integration of existing in economic development, employment, training and services. welfare reform, and school reform into one collaborative partnership.
- (c) Set measurable local program goals that meet the 31 needs of various client groups as determined by both historical service levels and present needs, and that demonstrate the extent to which outcomes will improve through collaboration.
 - (d) Provide for an evaluation of the pilot program.
- 5154. (a) State partners shall jointly manage 37 work force collaborative project with designated staff and shall use existing resources available for this purpose.
- (b) State partners shall identify in a memorandum of 39 understanding existing funds that are available to support

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the funding of regional work force collaboratives. The Secretary of the Health and Welfare Agency shall identify existing funds from sources including, but not limited to, 4 the federal Workforce Investment Act of 1998, the 5 One-Stop Career Center grant, the School to Career 6 grant, and the federal Wagner-Peyser Act. Chancellor of the California Community Colleges, with the consent of the Board of Governors, shall identify funds from various sources, including, but not limited to, 10 the federal Carl D. Perkins Vocational and Applied Technology Education Act and state economic 12 development funds.

The Superintendent of Public Instruction, with the 14 consent of the State Board of Education, shall identify 15 funds from various sources, including, but not limited to, 16 the federal Carl D. Perkins Vocational and Applied Technology Education Act and the federal Improving 18 America's Schools Act of 1994.

(c) The state partners shall pursue waivers from the 20 appropriate federal agencies to promote local flexibility and remove obstacles to integrated service delivery for selected regional collaboratives.

5155. The state partners shall prepare an annual 24 progress report on March 15 of each year and a final 25 report by July 1, 2001, to be submitted to the state board 26 and the Legislature, which shall consist of an analysis of the project, recommendations for expansion of regional collaboratives, and recommendations for legislative changes to promote the development of regional 30 collaboratives.

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CHAPTER 5. LOCAL SERVICE DELIVERY

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Article 1. Local Workforce Investment Board

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5200. The local elected officials in a work force development area may form, pursuant to guidelines Investment established by the California Workforce Board, a local work force investment board to plan and **— 43** — SB 43

oversee the delivery of all work force preparation programs in the local area.

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5201. Local work force investment boards shall be established in each local work force investment area of the state for the purpose of planning, oversight, and evaluation of all work force development services in the work force investment area. The local board shall ensure outcomes consistent with statewide goals, objectives, and negotiated local performance standards.

- 5202. Membership of each local force 11 investment board shall include:
- (a) Representatives of business local in the area 13 appointed from among individuals nominated by local 14 business organizations and trade associations and that 15 reflect employment opportunities of the local 16 Business representatives shall be owners of businesses, chief executives, or operating officers of businesses or other business executives or employers with optimum policymaking or hiring authority.
- (b) Representatives of local educational entities, 21 including representatives of local educational agencies. local school boards, entities providing adult education and literacy activities, and postsecondary educational institutions, selected from among individuals nominated by regional or local education agencies, institutions, or organizations representing local educational entities.
 - (c) A minimum of two representatives of labor organizations nominated by local labor federations.
 - community-based (d) Representatives of local organizations representing including organizations individuals with disabilities and veterans.
 - economic (e) Representatives of development agencies, economic including private sector development entities.
 - (f) Representatives of each of the one-stop partners.
- 5203. Membership of local boards may include other 36 37 individuals or representatives of entities as the chief elected official in the local area may determine to be appropriate. A single member of the local board may be

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appointed to represent multiple constituencies on the local board.

- 3 5204. A majority of the members of the local board shall be representatives of business in the local area.
- 5205. The local board shall elect a chairperson for the 6 local board from among the business representatives.
- 7 5206. It shall be the duty of the local board to do all of the following:
- (a) Coordinate work force investment activities in the 10 local area with economic development strategies.
 - (b) Promote participation of private sector employers in the local work force investment system.
 - (c) Develop and submit a local work force investment plan to the Governor.
- (d) Select one-stop operators and review annually the 16 one-stop budgets including each partner's contribution.
 - (e) Identify eligible providers of youth activities in the area by awarding grants or contracts on a competitive basis, based upon the recommendations of the youth council.
 - (f) Identify eligible providers of training services.
 - (g) Identify eligible providers of intensive services and awarding contracts to those providers.
- (h) Develop a budget for the purpose of carrying out 25 duties of the local board.
 - (i) Conduct program oversight over work force development funds in the local area.
 - (j) Enter into a written agreement with the chief local official which describes the responsibilities of each party.
- (k) Negotiate with the chief elected official in the local 32 area and the Governor local performance measures for 33 the local area.
- 34 (l) Assist the development of statewide in employment statistics system. 35
- 5207. The local board, in order to carry out its 36 37 functions:
 - (a) Shall prepare and approve a budget for itself.
- 39 (b) May hire staff, incorporate and solicit and accept contributions and grant funds from other sources.

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(c) Shall not provide training services unless the Governor grants a written waiver of this provision.

(d) Shall not provide other work force investment services or be designated as a one-stop operator without the agreement of the chief local elected official and the Governor.

5208. A youth council shall be established as a subgroup within each local board, appointed by the local board in cooperation with the chief local elected official. 10 Youth council membership shall be comprised 11 members of the local board with expertise in youth policy, service 12 representatives of youth agencies, including 13 juvenile justice and local law enforcement agencies, 14 representatives of local public housing authorities, 15 parents of eligible youth seeking assistance under Title I 16 of the federal Workforce Investment Act of 1998, participants. 17 individuals, including former 18 representatives of organizations that have experience 19 relating to youth activities and representatives of the Job 20 Corps.

5209. The youth council shall develop the portions of 22 the local plan relating to youth and may recommend eligible providers of youth activities and conduct oversight with respect to the eligible providers of local youth activities.

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Article 2. Local Workforce Investment Plan

5220. Each local board shall develop and submit to the Governor a comprehensive five-year local partnership with the appropriate chief elected official. The plan shall be consistent with the state plan.

5221. The local plan shall include all of the following:

(a) A local labor market assessment which contains an 35 identification of the work force investment needs. 36 including vocational education, job training, and job placement needs, of businesses, job seekers, and workers 38 in the local area, the current and projected employment opportunities in the local area, and the job skills necessary to obtain that employment.

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(b) A description of the local one-stop delivery system including all of the following:

- (1) A description of how the local board will ensure system integration that will improve services to local employers and job seekers, and a description of how local partners are leveraging resources, reducing duplication, continuous and providing improvement and quality control.
- (2) A copy of each memorandum of understanding 10 between the local board and each of the one-stop partners concerning the operation of the one-stop delivery system 12 in the local area.
- (c) A description of the local levels of performance 14 negotiated with the Governor and chief elected official to 15 be used to measure the performance of the local area and 16 the performance of the local fiscal agent, eligible providers, and the one-stop delivery system in the local
- (d) A description and assessment of the type and 20 availability of adult and dislocated worker employment and training activities in the local area.
- (e) A description of how the local board will 23 coordinate work force investment activities carried out in the local area with statewide rapid response activities, as appropriate.
 - (f) A description and assessment of the type and availability of youth activities in the local area, including an identification of successful providers of those activities.
- (g) A description of the process used by the local 30 board, consistent with subdivision (c), to provide an opportunity for public comment, including comment by of businesses representatives and comment representatives of labor organizations, and input into the development of the local plan, prior to submission of the
- (h) An identification of the entity responsible for the 36 under federal 37 disbursal of funds the Workforce 38 Investment Act of 1998.
- (i) A description of the competitive process to be used 39 40 to award the grants and contracts in the local area for

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activities carried out under the federal Workforce Investment Act of 1998.

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- 5222. The local board may submit a local unified plan following individual plans, for the activities. programs:
- (a) An instructional and job training plan required by Section 10200 of the Education Code.
- plan for community college curriculum development or redesign required pursuant to Section 10 79202 of the Education Code.
- (c) A job creation plan required by Section 15365.55 of 12 the Government Code.
- (d) A county plan for CalWORKs required by Section 14 10531 of the Welfare and Institutions Code.
- (e) A local welfare-to-work plan required by Sections 16 5063, 5064, and 5065.
- 5223. The local board shall make available copies of a 18 proposed local plan, allow members of the local board and members of the public to submit comments on the proposed local plan to the local board not later than the end of the 30-day period beginning on the date on which the proposed local plan is made available and submit the plan to the Governor along with any comments that were in disagreement with the plan.

Article 3. One-Stop Career Center System

- 5230. (a) It is the intent of the Legislature that California deliver comprehensive work force preparation services to job seekers and employers through a system of one-stop career centers.
- (b) Each local work force investment board shall 33 establish at least one full service one-stop career center 34 in the work force investment area. Each one-stop career center shall have all entities specified in Section 5232 as 36 partners and shall provide job seekers with employment, education, training, and integrated job search services, and employers with access to comprehensive career and labor market information, common automated intake and eligibility determinations, job placement, economic

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development assistance, and performance-based accountability information on service providers.

- (c) In order to ensure that all required partners specified in Section 5232 are fully participating and contributing members of the one-stop career center 5 system, each state partner shall describe its contribution to the one-stop career center system in the annual state budget process.
- 9 5231. The local board, with the agreement of the chief 10 elected official for the local area, shall develop and enter 11 into a memorandum of understanding with the local designate 12 one-stop partners, certify one-stop or 13 operators, and conduct oversight over the local one-stop 14 delivery system.
- 5232. The local providers of the following programs or 15 16 activities shall be required partners in the local one-stop 17 system:
- (a) Programs authorized under Title I the federal 18 19 Workforce Investment Act of 1998.
- 20 (b) Programs authorized under the Wagner-Peyser 21 Act (29 U.S.C. 49 et seq.).
- (c) Adult education and literacy activities authorized 23 under Title II of the federal Workforce Investment Act of 1998.
- 25 (d) Programs authorized under Title Ι of the 26 Rehabilitation Act of 1973 (29 U.S.C. Sec. 720 et seq.).
 - (e) Programs authorized under Section 403(a)(5) of the Social Security Act (42 U.S.C. Sec. 603(a)(5)) (as added by Section 5001 of the Balanced Budget Act of 1997).
- 31 (f) Activities authorized under Title V of the Older 32 Americans Act of 1965 (42 U.S.C. Sec. 3056 et seq.).
- (g) Postsecondary vocational education activities 33 34 authorized under the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. Sec. 2301 36 et seq.).
- (h) Activities authorized under Chapter 2 of Title II of 37 38 the Trade Act of 1974 (19 U.S.C. Sec. 2271 et seq.).

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(i) Activities 1 authorized under 41 Chapter (commencing with Section 4100) of Title 38 of the United 2 3 States Code.

- (j) Employment and training activities carried out under the Community Services Block Grant Act (42 U.S.C. Sec. 9901 et seq.).
- 7 (k) Employment and training activities carried out by the Department of Housing and Urban Development.
- 9 (l) Programs authorized under state unemployment 10 compensation laws, in accordance with applicable federal law.
- 12 (m) Activities authorized under the **CalWORKs** 13 program.
- 14 5233. To the full extent permitted by federal law, the 15 Employment Development Department shall utilize Wagner-Peyser funded activities and 16 programs to support local one-stop career centers. 17
- SEC. 3. Division 3 (commencing with Section 9000) 18 of the Unemployment Insurance Code is repealed. 19
- 20 SEC. 4. Division 4 (commencing with Section 12000) 21 of the Unemployment Insurance Code is repealed.
- 22 SEC. 5. Division 8 (commencing with Section 15000) 23 of the Unemployment Insurance Code is repealed.
- 24 SEC. 6. Notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains costs mandated by the agencies reimbursement to local and 28 districts for those costs shall be made pursuant to Part 7 29 (commencing with Section 17500) of Division 4 of Title
- 30 2 of the Government Code. If the statewide cost of the 31 claim for reimbursement does not exceed one million
- 32 dollars (\$1,000,000), reimbursement shall be made from
- the State Mandates Claims Fund.

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